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# FINAL ASSESSMENT REPORT

# **APPLICATION A463**

# **COPPER CITRATE AS A PROCESSING AID IN WINE**

## FOOD STANDARDS AUSTRALIA NEW ZEALAND (FSANZ)

FSANZ's role is to protect the health and safety of people in Australia and New Zealand through the maintenance of a safe food supply. FSANZ is a partnership between ten Governments: the Commonwealth; Australian States and Territories; and New Zealand. It is a statutory authority under Commonwealth law and is an independent, expert body.

FSANZ is responsible for developing, varying and reviewing standards and for developing codes of conduct with industry for food available in Australia and New Zealand covering labelling, composition and contaminants. In Australia, FSANZ also develops food standards for food safety, maximum residue limits, primary production and processing and a range of other functions including the coordination of national food surveillance and recall systems, conducting research and assessing policies about imported food.

The FSANZ Board approves new standards or variations to food standards in accordance with policy guidelines set by the Australia and New Zealand Food Regulation Ministerial Council (Ministerial Council) made up of Commonwealth, State and Territory and New Zealand Health Ministers as lead Ministers, with representation from other portfolios. Approved standards are then notified to the Ministerial Council. The Ministerial Council may then request that FSANZ review a proposed or existing standard. If the Ministerial Council does not request that FSANZ review the draft standard, or amends a draft standard, the standard is adopted by reference under the food laws of the Commonwealth, States, Territories and New Zealand. The Ministerial Council can, independently of a notification from FSANZ, request that FSANZ review a standard.

The process for amending the *Australia New Zealand Food Standards Code* is prescribed in the *Food Standards Australia New Zealand Act 1991* (FSANZ Act). The diagram below represents the different stages in the process including when periods of public consultation occur. This process varies for matters that are urgent or minor in significance or complexity.



#### Final Assessment Stage (s.36)

FSANZ has now completed the assessment of the Application (A463) and held a single round of public consultation under section 36 of the FSANZ Act. This Final Assessment Report and its recommendations have been approved by the FSANZ Board and notified to the Ministerial Council.

If the Ministerial Council does not request FSANZ to review the draft amendments to the Code, an amendment to the Code is published in the *Commonwealth Gazette* and the *New Zealand Gazette* and adopted by reference and without amendment under Australian State and Territory food law.

In New Zealand, the New Zealand Minister of Health gazettes the food standard under the New Zealand Food Act. Following gazettal, the standard takes effect 28 days later.

#### **Further Information**

Further information on this Application (A463) and the assessment process should be addressed to the FSANZ Standards Liaison Officer at one of the following addresses:

Food Standards Australia New Zealand<br/>PO Box 7186Food Standards Australia New Zealand<br/>PO Box 10559Canberra BC ACT 2610The Terrace WELLINGTON 6036<br/>NEW ZEALANDAUSTRALIANEW ZEALANDTel (02) 6271 2222Tel (04) 473 9942www.foodstandards.gov.auwww.foodstandards.govt.nz

Assessment reports are available for viewing and downloading from the FSANZ website <u>www.foodstandards.gov.au</u> or alternatively paper copies of reports can be requested from FSANZ's Information Officer at <u>info@foodstandards.gov.au</u> including other general enquiries and requests for information.

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## **Executive Summary**

Food Standards Australia New Zealand (FSANZ) received an Application (A463) from Swift and Company Ltd seeking approval of copper citrate (2% on a calcium bentonite base<sup>1</sup>) as a processing aid in the production of wine. This application was received on 7 February 2002 and commenced on 31 March 2003 under Work Plan Group 2. The product containing copper citrate is commercially known as Kupzit **R**.

The Applicant is specifically applying for permission for use of copper citrate as a processing aid in Standard 1.3.3-Processing Aids and Standard 4.1.1-Wine Production Requirements (Australia only). Processing aids are required to undergo a pre-market safety assessment through an application to FSANZ before being offered for sale in Australia and New Zealand. The Application was considered to raise issues of minor significance or complexity only and was progressed under section 36 of the FSANZ Act.

Copper citrate is to be used to remove hydrogen sulphide from wine and is then filtered out of the wine. Therefore, there would be low levels of residual copper in the wine and copper citrate would not fulfil a technological function in the final product. The Applicant has requested no specific maximum permissions for use of copper citrate; rather, Good Manufacturing Practice (GMP) will ensure appropriate use of the processing aid.

Public comment on the Initial/Draft Assessment Report was sought from 16 July to 27 August 2003. Nine submissions were received (**Attachment 4**) which supported the application. Issues were raised in relation to the drafting and public health and safety, which are addressed in section 5.4 of the Final Assessment Report.

The Final Assessment Report concludes that copper citrate fulfils a specific technological purpose consistent with that of a processing aid and that it raises no public health and safety concerns. Copper citrate is comparable in safety with already permitted forms of copper used as processing aids (namely copper sulphate).

No ingredient labelling of processing aids is required in the Code and the regulatory impact analysis has concluded that the option to approve copper citrate has advantages for consumers and for industry. There are no identified disadvantages to the approval of copper citrate.

FSANZ has amended the drafting at Final Assessment to refer to cupric citrate rather than copper citrate in order to be more technically precise and consistent with other standards in the *Australia New Zealand Food Standards Code* (the Code).

#### **Statement of Reasons**

The draft variation to Standards 1.3.3 - Processing Aids and Standard 4.1.1 - Wine Production Requirements (Australia only), giving approval for the use of copper citrate is recommended for the following reasons:

<sup>&</sup>lt;sup>1</sup> Any reference to copper citrate in this Report refers to 2% copper citrate (cupric citrate) on a bentonite (clay) base

- There are no public health and safety concerns associated with the use of copper citrate under the proposed conditions of use. This conclusion is based on FSANZ's previous assessment of the safety of copper and its subsequent compounds; the fact that copper citrate will be used to replace the currently permitted processing aid in wine, copper sulphate; and also that dietary exposure to copper via wine will be limited due to low residues of copper citrate in the wine.
- The use of copper citrate is technologically justified. In particular, it can be used to remove unpleasant sulphur containing compounds from wine, and in performing this function has certain advantages over copper sulphate.
- The proposed variation for the processing aid may promote international trade in wine and is consistent with the Agreement between Australia and the European Community on Trade in Wine, and Protocol (Australia EU Wine Agreement). Standard 4.1.1 – Wine Production Requirements is an Australia only standard which is designed to support the Australia EU wine Agreement. This Standard contains a separate positive list of approved processing aids, which can be used for wine production in Australia. It does not relate to wine produced in New Zealand or wine imported into Australia or New Zealand.
- The proposed draft variation to the Code is consistent with the section 10 objectives of the FSANZ Act, in particular, it does not raise any public health and safety concerns, it is based on risk analysis using the best available scientific evidence, and helps promote an efficient and internationally competitive food industry.
- The regulatory impact statement concludes that there are potential benefits for both consumers and industry in using copper citrate which outweigh any perceived costs.

## 1. Introduction

FSANZ received an Application (A463) from Swift and Company Ltd seeking approval of copper citrate as a processing aid in the production of wine under Standard P4<sup>2</sup>-Wine, Sparkling Wine and Fortified Wine of the *Australian Food Standards Code* and Standard 1.3.3-Processing Aids of the Code. The use of copper citrate is considered technically superior to the use of copper sulphate, which is currently used to eliminate hydrogen sulphide odours in wine.

This application was received on the 7 February 2002 and work commenced on 31 March 2003 under Work Plan Group 2. The product containing copper citrate is known as Kupzit **R** and consists of copper citrate (2% on a calcium bentonite base).

As the Application raised only technical issues of minor complexity in respect of safety and technological need/efficacy of copper citrate in wine products, assessment of the application was progressed under section 36 of the Code.

## 2. Regulatory Problem

Standards 1.3.3 and 4.1.1 of the Code regulate the use of processing aids in wine manufacture. A processing aid is a substance used in the processing of raw materials, foods or ingredients, to fulfil a technological purpose relating to treatment or processing, but does not perform a technological function in the final food. Copper citrate is currently not permitted as a processing aid in Standard 1.3.3.

All wine sold in Australia and New Zealand must comply with Standard 2.7.4–Wine and Wine Product. Standard 2.7.4 sets definitional standards for wine and wine product and provides permissions for the addition of certain specified foods during the production of wine.

However, all wine produced in Australia must also comply with Standard 4.1.1-Wine Production Requirements (Australia only). Standard 4.1.1 underpins the Australia EU Wine Agreement, which relies on Australian wine being recognised as wine of designated quality and origin (e.g. *appellation controllé*, DOC, *qualitätswein* etc).

Standard 4.1.1 does not currently permit the use of copper citrate as a processing aid. Therefore a variation will be required to Standard 4.1.1 in order to permit copper citrate as a processing aid for wine produced in Australia.

## 3. Objective

To determine whether the Code should be changed to permit the sale of copper citrate as a processing aid. Such an amendment would need to be consistent with the section 10 objectives of the FSANZ Act.

In developing or varying a food standard, FSANZ is required by its legislation to meet three primary objectives which are set out in section 10 of the FSANZ Act. These are:

• the protection of public health and safety;

<sup>&</sup>lt;sup>2</sup> Standard P4 was replicated by Standard 4.1.1 Wine Production Requirements which apply in Australia only.

- the provision of adequate information relating to food to enable consumers to make informed choices; and
- the prevention of misleading or deceptive conduct.

In developing and varying standards, FSANZ must also have regard to:

- the need for standards to be based on risk analysis using the best available scientific evidence;
- the promotion of consistency between domestic and international food standards;
- the desirability of an efficient and internationally competitive food industry;
- the promotion of fair trading in food; and
- any written policy guidelines formulated by the Ministerial Council.

The specific objectives in assessing this application are:

- to protect the public health and safety of the community in their consumption of wine I which copper citrate is used as a processing aid; and
- to determine whether a technological need exists for use of copper citrate in wine.

## 4. Background

## 4.1 **Properties of copper citrate**

The product Kupzit **R** consists of copper citrate (2%) on a calcium bentonite base and is to be used to remove hydrogen sulphide from wine and is then filtered out of the wine. Bentonite is permitted as a processing aid in the Table to clause 4 of Standard 4.4.1-Wine Production Requirements (Australia only) and can currently be used at a level necessary to achieve a specific function in the processing of food. Bentonite is also approved as a generally permitted food additive listed in Schedule 2 of Standard 1.3.1, so it has approval as a generally permitted processing aid (via subclause 3 (b) of Standard 1.3.3).

The Applicant has requested no specific maximum permission levels for use of copper citrate and has indicated that Good Manufacturing Practice (GMP) will ensure appropriate use of the processing aid and there would be limited residues of copper in the wine and copper citrate would not fulfil a technological function in the final product.

The Applicant has stated that copper citrate offers the following features in the product Kupzit  $\mathbf{R}$ :

- has a higher affinity for hydrogen sulphide and thus greater potential to reduce sulphide off-flavours in wine;
- less copper is dissolved in wine;
- easy product to handle; and
- no reduction of residual copper levels with potassium hexacyanoferrate (II) (referred to as blue fining) is necessary in most cases; and
- copper citrate is considered superior to copper sulphate which is a currently permitted processing aid in Standard 1.3.3-Processing Aids of the Code.

The Applicant supplied letters of support following their evaluation from several wineries in Australia and New Zealand supporting the use of copper citrate.

## 4.2 Approval in other countries

Kupzit R has been approved for use in Austria, Switzerland and South Africa.

The product is currently being considered for approval for use in the EU.

## 5. Issues Relevant to this Application

## 5.1 Safety of copper citrate

The Applicant supplied a material safety data sheet (MSDS) on copper citrate, which detailed the acute effects of copper citrate and indicated that no subchronic, long-term studies, reproductive/developmental, genotoxicity studies were available. The  $LD_{50}$  was 1580 mg/kg bw/day indicating that copper citrate was of very low acute toxicity. There is no new data on the safety of copper citrate in the scientific literature in searches conducted to date by FSANZ.

However, during the review of the Code an assessment of the safety of copper and its subsequent compounds was undertaken (**Attachment 2**). Copper is actively absorbed from the gastrointestinal tract, however, most mammals, including humans, have the capacity to maintain copper homeostasis by a combination of decreased absorption and increased excretion. This is reflected by the range of adult oral intake that can be ingested without any apparent detrimental health effect (between 1 and 13mg/day).

Copper citrate will be used to replace currently permitted copper sulphate. Based on the previous evaluation of copper, which suggested that they both have similar toxicity profiles, the use of copper citrate in wine raises no specific public health and safety problems. Dietary exposure via wine would also be limited due to the low residues of copper citrate in the final product.

## 5.2 Technological need for copper citrate

Copper citrate consists of light blue/green granules, which have a neutral smell, and are insoluble in water. In the current application copper citrate is added to wine as a 2% copper citrate solution coated onto bentonite.

A common method used in the wine industry to treat wine containing unpleasant volatile sulphur odours is to add copper sulphate which irreversibly binds up with hydrogen sulphide and simple thiols to form insoluble precipitates of copper compounds. These precipitates are subsequently removed from the wine and so remove the objectionable sulphur compounds and their unpleasant odours from the wine. Copper citrate is proposed as an alternative to copper sulphate to remove unpleasant sulphur containing compounds from wine.

It has been ascertained that copper citrate has the following advantages over currently permitted copper sulphate when treating wine for removal of sulphide off-odours:

• it has greater reactivity towards sulphide compounds;

- there is less residual copper left in the treated wine; and
- less residual copper means less, or maybe no subsequent treatment with potassium ferrocyanide (blue finings) to limit residual copper (regulations require < 1 mg/L for export wine) is necessary.

It is concluded that the use of copper citrate as a processing aid for wine to remove unpleasant sulphide off-odours is technologically justified. This is further discussed in the Food Technology Report (**Attachment 3**).

## 5.3 Labelling of copper citrate

Processing aids are not currently required to appear in ingredient lists under clause 3 of Standard 1.2.4 – Labelling of Ingredients, of the Code.

#### 5.4 Issues addressed from submissions

#### 5.4.1 Issues in relation to the drafting

5.4.1.1 The drafting is overly restrictive in that copper citrate is permitted only on a bentonite base (Food Technology Association of Victoria and a late submission by the Winemakers' Association of Australia).

#### Evaluation

The Applicant sought specific permission for copper citrate (2% on a bentonite base). The data that was submitted in support of the Application demonstrated lower residual levels of copper in wine following the use of copper citrate on a bentonite base, compared to the residue levels following the use of the currently permitted processing aid copper sulphate.

FSANZ examined this data and concluded from the data that, copper citrate at 2% on the carrier matrix bentonite led to greater affinity to remove sulphide odours in treated wine.

There was no other data submitted by the Applicant and/or other submitters or available in the literature (from research conducted by FSANZ) that suggested that another base would be equally adequate in functionality, and result in low copper residues or that copper citrate could perform this function independent of a bentonite base. Another advantage of the bentonite base is that an insoluble bentonite base allows the solid to be readily removed leading to less residual copper dissolved in the treated wine.

# 5.4.1.2 The drafting should use the name cupric citrate rather than copper citrate as cupric citrate is the permitted form in Infant Formula (*New Zealand Food Safety Authority*).

#### Evaluation

Specifications currently exist for cupric citrate and bentonite via secondary sources (the Food Chemicals Codex and the Merck Index) listed in clauses 2 and 3 of Standard 1.3.4 - Identity and Purity.

FSANZ agrees that the same technical term for copper citrate (namely cupric citrate) should be used in Standard 1.3.3 and 4.1.1 as they both refer to the same oxidation states of copper, and this would also be consistent with the terminology in Standard 2.9.1 - Infant Formula Products.

Consequently, the drafting has been amended to refer to cupric citrate.

## 5.4.2 Public health and safety issues

FSANZ might consider whether an evaluation of the total amount of copper in wine (from all sources-grape handling, equipment, filter pads etc) in relation to the Provisional Tolerable Daily Intake (PTDI) should be provided in the Final Assessment (*New Zealand Food Safety Authority*).

## Evaluation

During the review of metals and contaminants in food, wine was not identified as a food that was making a major contribution to the dietary intake of copper for Australia or New Zealand consumers and the maximum level for copper in a range of foods was deleted from the Code due to the low public health and safety risk of copper in foods. The use of copper citrate leads to lower residue levels of copper in wine than the currently permitted copper sulphate and the use of GMP should keep copper residues to a minimum.

## 6. **Regulatory Options**

There are two options available:

## 6.1 **OPTION 1: Do not approve copper citrate**

This option maintains the status quo, in that there is currently no permission to use copper citrate in food.

## 6.2 **OPTION 2:** Approve the use of copper citrate.

This option would require an amendment to the Code, to permit the use of copper citrate use in wine.

## 7. Impact Analysis

## 7.1 Affected parties

- those sectors of the wine industry wishing to use copper citrate in wine;
- consumers; and
- State, Territory and New Zealand Governments

## 7.2 Impact of regulatory options

In developing food standards for Australia and New Zealand, FSANZ is required to consider the impact of all options (including non-regulatory options) on all sectors of the community, including consumers, the food industry and governments in both countries. The regulatory impact assessment identifies and evaluates, though is not limited to, the costs and benefits of the proposed regulation, including the likely health, economic and social impacts.

This Final Assessment has considered the potential costs and benefits of the two regulatory options for the parties identified as being affected by the regulatory decision. This has been based on information on copper citrate supplied by the applicant, and on knowledge gained from the previous safety assessment on copper under the review of the Code.

## 7.2.1 Option 1

In relation to consumers, there may be a potential cost in terms of reduced access to a variety of quality wine products. There is a potential disadvantage to industry in restricting the use of copper citrate as a processing aid for wine as it offers benefits above currently permitted forms (e.g. copper sulphate). There is no identified impact on government in not permitting copper citrate in the food supply.

## 7.2.2 *Option 2*

There is a potential benefit to consumers in permitting copper citrate in terms of access to a variety of improved wine products. Industry will have the advantage of another processing aid in the production and retail sale of particular food products in Australia and New Zealand. Importers will not be adversely affected where a product that has been manufactured overseas contains copper citrate as a permitted processing aid. There is no direct impact on government in approving copper citrate as it may replace the use of copper sulphate in already specified foods and therefore would not significantly affect costs associated with enforcement of the Standard.

In order to complete the analysis of the costs and benefits associated with the two proposed options, FSANZ initially sought comments on the following:

- Whether there were any other potential costs and benefits to consumers, industry or government that have not been identified in the Initial/Draft Assessment?
- What were the costs and benefits of the regulatory options for consumers in terms of public health and safety, consumer information and labelling?

The comments received were very supportive of the approval of copper citrate and agreed that the benefits and safety of copper citrate had been identified. No specific costs to the industry, government or consumers were raised.

Representatives of the Australian Wine and Brandy Corporation, Winemakers' Federation of Australia, and the Department of Agriculture, Fisheries and Forestry Australia (DAFF) were also approached to specifically comment on the application at Initial/Draft Assessment, in particular, whether an amendment to Standard 4.1.1 would have an impact on the Australia EU Wine Agreement.

A response was received from the Winemakers' Federation of Australia who supported the Application, and indicated that copper citrate was likely to be approved by the International Organisation of Wine and Vine (OIV) in late 2004 or early 2005. Therefore, approval for the processing aid may promote international trade in wine and is not likely to impact on the Australia EU Wine Agreement. As FSANZ received no submissions from the Australian Wine and Brandy Corporation and DAFF, FSANZ has concluded that they have no concerns in relation to the EU Wine agreement if copper citrate is approved as a processing aid.

Overall, the proposed changes to approve copper citrate in wine are not expected to significantly affect costs to the public, government or industry. There are no identifiable public health risks associated with the proposed approval of copper citrate and the amendment is considered to be of minor significance.

## 8. Consultation

## 8.1 Omission of one round of public consultation

Under section 36 of the FSANZ Act, the procedure for an application may be simplified if the Authority is satisfied that:

- (a) omitting to do the thing will not have a significant adverse effect on the interests of anyone; or
- (b) the application or proposal raises issues of minor significance or complexity only.

FSANZ considered that the application raised issues of minor complexity with respect to public health and safety, and technological need. Accordingly, the application was assessed using the simplified procedure under section 36, which involved omitting the first round of public consultation.

Consequently, public comment on this Initial/Draft Assessment Report was sought from 16 July to 27 August 2003. Nine submissions were received (**Attachment 4**) which supported the application. The issues raised were addressed in section 5.4.

## 8.2 World Trade Organization (WTO) Notification

As members of the WTO, Australia and New Zealand are signatories to the agreements on the Application of Sanitary and Phytosanitary Measures (SPS agreement) and on Technical Barriers to Trade (TBT Agreements). In some circumstances, Australia and New Zealand have an obligation to notify the WTO of changes to food standards to enable member countries of the WTO to make comment.

The proposed amendments to the Code were considered to be minor in nature and without significant trade implications. The matter therefore was not notified to the WTO under either the SPS or TBT Agreements.

## 9. Conclusion and Recommendation

The proposed draft variations contained in this report have been prepared to permit the use of copper citrate as a processing aid. No public health and safety concerns were raised in the assessment, its use is technologically justified and there are no labelling requirements needed.

The draft variation to Standards 1.3.3 - Processing Aids and Standard 4.1.1 - Wine Production Requirements (Australia only), giving approval for the use of copper citrate is recommended for the following reasons:

- There are no public health and safety concerns associated with the use of copper citrate under the proposed conditions of use. This conclusion is based on FSANZ's previous assessment of the safety of copper and its subsequent compounds; the fact that copper citrate will be used to replace the currently permitted processing aid in wine, copper sulphate; and also that dietary exposure to copper via wine will be limited due to low residues of copper citrate in the wine.
- The use of copper citrate is technologically justified. In particular, it can be used to remove unpleasant sulphur containing compounds from wine, and in performing this function has certain advantages over copper sulphate.
- The proposed variation for the processing aid may promote international trade in wine and is consistent with the Agreement between Australia and the European Community on Trade in Wine, and Protocol (Australia EU wine Agreement). Standard 4.1.1 – Wine Production Requirements is an Australia only standard which is designed to support the Australia EU wine Agreement. This Standard contains a separate positive list of approved processing aids, which can be used for wine production in Australia. It does not relate to wine produced in New Zealand or wine imported into Australia or New Zealand.
- The proposed draft variation to the Code is consistent with the section 10 objectives of the FSANZ Act, in particular, it does not raise any public health and safety concerns, it is based on risk analysis using the best available scientific evidence, and helps promote an efficient and internationally competitive food industry.
- The regulatory impact statement concludes that there are potential benefits for both consumers and industry in using copper citrate which outweigh any perceived costs.

The proposed draft variations to the Code are at Attachment 1.

## ATTACHMENTS

- 1. Draft variation to the Australia New Zealand Food Standards Code
- 2. Safety assessment report
- 3. Food technology report
- 4. Summary of submissions received

## **ATTACHMENT 1**

## Draft variation to the Australia New Zealand Food Standards Code

## To commence: on gazettal

[1] *Standard 1.3.3* of the Australia New Zealand Food Standards Code is varied by inserting in the Table to clause 14 –

Cupric citrate on a bentonite base	Removal of sulphide compounds	GMP
	from wine	

[2] *Standard 4.1.1* of the Australia New Zealand Food Standards Code is varied by inserting in the Table to clause 4 –

Cupric citrate on a bentonite base

## **ATTACHMENT 2**

#### Safety Assessment Report

## TOXICOLOGICAL EVALUATION OF COPPER

#### Summary and conclusions from the safety review of copper undertaken under the Review of Metal and Contaminants in Food (Proposal P57) of the Code

Copper is an essential trace element. This essentiality results from its role as a co-factor in many fundamental redox reactions essential for cellular respiration, free radical defence, neurotransmitter function, connective tissue biosynthesis and cellular iron metabolism.

Copper is found as a natural component of food and this source can account for nearly 90% of the copper intake if the water supply is low in copper. Most foods in Australia and New Zealand contain between 1–5mg/kg with the highest levels found in liver (up to 237mg/kg) and more intermediate levels (8–24mg/kg) found in nuts, seeds, bran and oysters. The most recent WHO recommendation on the estimated safe and adequate daily dietary intakes (ESADDI) for copper is 1.15–1.35mg for adults, 0.75–1.15mg for adolescents, 0.56–0.75mg for children and 0.33–0.62mg for infants. Estimated oral intakes for copper in Australia are about 2mg/day for adults, 1.5mg/day for children, and 0.6mg/day for infants. In New Zealand, the estimated oral intake for adults is 2–3mg/day. These intakes are approximately twice the mean reported global intakes (0.93–1.24mg/day) and twice the calculated essential level indicating that, in general, the copper status of Australian and New Zealand populations is good.

The level of copper in the body is subject to homeostatic control principally by absorption and excretion. Copper is actively absorbed, primarily in the intestine. The amount absorbed ranges from 55–75% for adults, depending on other dietary components present and the amount of copper that is actually ingested. The proportion of copper absorbed decreases as copper intake increases. This appears to be in contrast to infants, where the relationship between absorption and intake of copper is linear, i.e. the absorption is non–saturable. Once absorbed, copper (complexed principally with albumin) is transported via the portal blood to the liver, where it is partitioned either for excretion or distribution to other tissues. The distribution of copper to other tissues is mediated by ceruloplasmin. Excretion of copper occurs primarily via the bile and appears to be the main process for maintaining copper homeostasis.

The toxicity of copper derives from its direct effects on the structure and function of biomolecules such as DNA, membranes and proteins or from oxygen radical mechanisms. Excess copper intake also has the potential to adversely affect the absorption or bioavailability of other metals and may lead to nutritional deficiency, especially that of zinc and iron. Establishment of a No Observed Effect Level (NOEL) or Lowest Observed Effect level (LOEL) for these effects is complicated by the fact that the level of copper required to produce such signs will vary depending on the levels of copper, and other factors in the diet. Therefore, it has not been possible to define a level of copper intake that is associated with this endpoint.

Studies with acute exposure in animals have shown that the acute toxicity of a single dose of copper can vary widely depending on its chemical form.

In general, the more soluble the compound the more toxic it tends to be. These studies have also shown that the degree of toxicity can vary with the species of animal tested (e.g. copper sulphate is about 50 times more toxic to sheep than to rats).

The majority of animal studies have focussed on short-term and sub-chronic exposure of rodents to copper sulphate. The chronic toxicity of copper compounds does not appear to have been well studied and NOELs or LOELs for such exposure have not been established. The short-term and sub-chronic studies have shown that, in general, rats are more susceptible than mice to the toxic effects of copper. Overt toxic signs are generally manifest as a dose-related reduction in growth, seen at high doses in rats (194 mg/kg bw/day). The principle target organs for toxicity are the liver and kidney with effects noted from doses of 67 mg/kg bw/day. Forestomach effects are also seen at lower doses but this toxic endpoint may be of less relevance to humans. Some haematological changes have also been noted at doses of 34 mg/kg bw/day.

The effects in animals from chronic exposure to copper compounds are similar to the short– term and sub–chronic studies and include growth retardation, effects on the liver, kidney and forestomach. Increased mortality has also been observed. The dose at which these effects first appear vary with the species of animal tested and the copper compound tested, but in general are evident at doses greater than 10mg Cu/kg bw/day.

In humans there is limited evidence that acute ingestion of copper at very high doses can be toxic, in some cases leading to coma and death. Ingestion of copper at such doses, however, is usually the result of the contamination of beverages (primarily drinking water) or from accidental or deliberate ingestion of large quantities of copper salts. Effects on the gastrointestinal tract, such as nausea, vomiting and diarrhoea, occur at lower copper levels. The doses reported to induce such effects range from 2 to 32mg/day in drinking water. This contrasts with the fact that up to 13mg/day can be ingested via food without any apparent adverse effect on human health and suggests that the ionic form of copper may have a bearing on its toxicity.

In 1982, the Joint Expert Committee on Food Additives (JECFA) set a provisional mean tolerable daily intake (PMTDI) for copper of 0.5mg/kg bw/day based on the endpoint of reversible liver function abnormalities seen in dogs. However, the dog may not be an appropriate species from which to extrapolate to humans. The level of 13mg/day has therefore been used to establish an upper limit to the safe range of population intakes for adults of 0.2mg/kg bw/day (WHO 1996). This level can be regarded as a NOEL.

Liver failure in an adult male has been associated with the chronic ingestion of about 30mg Cu/day, as copper supplements. While this level was obtained from a study of a single individual, and its relevance to copper intake via food may be questionable, it does give some indication of a level of chronic exposure that may be toxic in humans. This level of intake is approximately twice the upper safe limit for exposure via food.

Studies with rats have shown that copper may induce reproductive effects (reduced weights and/or abnormal histology of testes, seminal vesicles, uterus or ovaries) although these effects were not reproducible in mice at even higher doses of copper. The significance of this is uncertain and as a whole, these studies are inadequate for assessing the reproductive toxicity of copper compounds.

More extensive studies have been done on the developmental toxicity of copper in rodents and these show evidence in mice of foetotoxicity at doses of 80 mg/kg bw/day and malformations at doses >159 mg/kg bw/day. In mink, increased mortality in offspring was observed at the much lower dose of 12 mg/kg bw/day. The significance of this species difference is not clear. The information available for humans is very limited and therefore inadequate to assess the potential for reproductive and development toxicity.

Copper sulphate is not mutagenic in bacterial assays. In mammalian cells, dose–related increases in unscheduled DNA synthesis, mutation frequency and sister chromatid exchanges have been seen. *In vivo* studies using the mouse micronucleus assay, however, have given contradictory results. On balance, these studies do not indicate significant concern that copper sulphate is genotoxic. On the basis of the available epidemiological and limited experimental data in animals there is no convincing evidence that copper plays any aetiological role in the development of cancer in humans.

In conclusion, the adverse effects associated with copper can be related to deficiency as well as to excess, therefore, any consideration of the toxicity of copper must also take into account its essentiality. Copper is actively absorbed from the gastrointestinal tract, however, most mammals, including humans, have the capacity to maintain copper homeostasis by a combination of decreased absorption and increased excretion. This is reflected by the range of adult oral intake that can be ingested without any apparent detrimental health effect (between 1 and 13mg/day). Furthermore, as copper rarely occurs at high levels in foods other than liver, its potential to cause toxicity in healthy populations is probably limited. It is recommended that the Authority adopt the upper safe limit for adults of 0.2mg/kg bw/day as a provisional maximum tolerable daily intake (PTDI).

## **ATTACHMENT 3**

## **Food Technology Report**

## A463 – COPPER CITRATE AS A PROCESSING AID IN WINE

#### Introduction

FSANZ received an application from Swift and Co. Ltd. to amend the Code to approve the use of copper citrate as a processing aid for wine.

#### Background

A number of unpleasant volatile sulphur containing compounds can occur in wine during fermentation which have a deleterious impact on the quality and acceptance of the wine. These objectionable volatile sulphur compounds are mainly hydrogen sulphide (rotten egg gas), methanethiol and ethanethiol. There are some other sulphur compounds that are inherent in wine and have a positive role in the development of flavour.

There are a variety of causes for the formation of unpleasant volatile sulphur compounds during wine fermentation. Some of these are the yeast strain, incorrect or unusual fermentation, deficiencies of nutrients for the yeast (amino acids, vitamins), high concentrations of sulphate in the must and high concentration of sulphur-containing amino acids from the grapes.

A common method used in the wine industry to treat wine containing unpleasant volatile sulphur odours is to add copper sulphate which irreversibly binds up with hydrogen sulphide and simple thiols to form insoluble precipitates of copper compounds. These precipitates are subsequently removed from the wine and so remove the objectionable sulphur compounds and their unpleasant odours from the wine. Copper citrate is proposed as an alternative to copper sulphate to remove unpleasant sulphur containing compounds from wine.

#### **Chemical Structure**

Copper(II) citrate has:

- the CAS registry number of 866-82-0;
- the molecular structure of
- Cu<sub>2</sub>C6H4O7.2.5 H<sub>2</sub>O; and
- a molecular weight of 360 g/mol.

Copper citrate is light blue/green granules which have a neutral smell and is insoluble in water. In the current application copper citrate is added to wine as a 2 % copper citrate solution coated onto bentonite.

#### **Technological Function**

The use of copper compounds (sulphate and citrate) is to bind with unpleasant sulphide compounds from wine to produce precipitates which are subsequently removed before the wine is bottled. That is they are fulfilling a technological function relating to treatment or processing of the wine but do not have a technological function in the final bottled wine, as required for processing aids in Standard 1.3.3.

## **Evidence of Technological Need**

The technological need claimed for this application is to be able to remove unpleasant sulphide odours from wine before bottling. The purpose of the chemical is to provide aid in food processing as well as improve the organoleptic properties of the treated wine. The chemical does not have a technological function in the final food since it has performed its function during processing. Copper citrate binds irreversibly to sulphide chemicals and the resulting compounds are removed from the wine.

A discussion of the two products, copper sulphate and copper citrate is provided below.

## Copper sulphate

Copper sulphate (also called cupric sulphate) is approved for use under the Code as a processing aid for the wine industry to treat unpleasant sulphides contained in wine. However there are some drawbacks to its use. The copper sulphate needs to be carefully and accurately dosed to a level determined from tests on the wine. The level needs to be enough to eliminate the unacceptable sulphide odours but not too much to cause quality problems from having excess copper ions in the treated wine. There is also a legal requirement for exported wine that residual copper levels not exceed 1 mg/L. Excess residual copper, post sulphide treatment, is removed by adding another chemical, potassium ferrocyanide (commonly called blue finings or also potassium hexacyanoferrate II), which irreversibly binds the free copper ions in the wine. Excess copper ions in the treated wine have a negative impact on the wine quality. Excess copper causes a bitter taste, reduction in odour and may also cause cloudiness since the copper ion can complex with tannins in the wine. Copper bound with the blue finings forms a precipitate which is removed from the wine after cold storage via the usual methods (filtration, racking or centrifugation).

#### Copper citrate

Copper citrate is proposed as an alternative to using copper sulphate for the removal of unpleasant volatile sulphides from wine. Copper citrate can be coated to a mineral carrier matrix (for example bentonite). Bentonite is approved as a generally permitted food additive in Schedule 2 of Standard 1.3.1, so it has approval as a generally permitted processing aid (via subclause 3 (b) of Standard 1.3.3). It is also an approved processing aid (Table to clause 4) for wine produced in Australia (Standard 4.1.1 – Wine Production Requirements).

Trial results within the application using bentonite as the carrier matrix indicated that copper citrate has a greater affinity to remove sulphide odours in treated wine compared to the control copper sulphate treatment. Less residual copper ions remained in the treated wine, requiring less or no addition of potassium ferrocyanide.

These trial results have been converted into a table to show the comparison between treatment with copper sulphate and copper citrate (see Table I). The copper citrate results relate to it being used on a bentonite support, while the copper sulphate results are when it is used by itself.

Initial wine	Copper sulphate treatment		Copper citra	ite treatment
sulphide odour	dosage (g/100 l)	residual copper	dosage (g/100 l)	residual copper
		(mg/l)		(mg/l)
slight	0.29	0.40	0.21	0.25
moderate	0.71	0.75	0.40	0.35
strong	1.08	1.77	0.60	0.50
extreme	2.38	3.83	1.08	0.94

 Table I

 Comparison between copper sulphate and copper citrate treated wines

#### Comparison between copper sulphate and copper citrate

As shown above in Table I copper citrate has the following advantages over copper sulphate when treating wine for removal of sulphide off-odours:

- it has greater reactivity towards sulphide compounds;
- there is less residual copper left in the treated wine; and
- less residual copper means less, or may be no subsequent treatment with potassium ferrocyanide (blue finings) to limit residual copper (regulations require < 1 mg/L for export wine)

#### Specifications of copper citrate bound to bentonite

The specifications of the copper citrate bound to bentonite are in Table II.

Analysis	Applicant Specification
Copper	$7 \pm 0.5$ g/kg
Moisture	approx 6 –8 %
Bentonite analysis	
Loss on drying	$\leq 8\%$
Lead	$\leq$ 40 ppm
Arsenic	$\leq$ 5 ppm
Soluble matter in 1% tartaric acid	
Calcium	<0.40 %
Sodium	< 0.50 %
Iron	< 0.10 %
Arsenic	<2 ppm
Lead	<20 ppm

Table IISpecifications of copper citrate bound to bentonite

#### Conclusion

The use of copper citrate as a processing aid for wine to remove unpleasant sulphide offodours is technologically justified.

## References

Background article on sulphur compounds found in wine.

'Impact of Volatile Sulfur Compounds on Wine Quality', Doris Rauhut, given at the 5<sup>th</sup> Workshop on Sulfur Transport and Assimilation, April 11-14 2002, Ensa Montpellier, France. Copy of paper found at the internet site: http://www.rug-plfys.org/~grill/Rauhut\_final-version.pdf

## **ATTACHMENT 4**

## Summary of submissions received

Submitter	Comment
Coles Myer Ltd	Support the use of copper citrate as a processing aid in wine. The wine industry and consumers will benefit from having a range of processing aids to select from.
Prakash Biradar	Copper citrate may be approved as a processing aid since it is more powerful, less toxic, leaves less residual copper in wine and many stakeholders benefit.
Jiajin Ge	If approval of copper citrate in the wine industry does not significantly increase the costs to industry, public and government and the residual copper in wine does not present a toxicity concern, then, copper citrate might be suitable for replacing copper sulphate as a processing aid.
Wai Lun Wong	The benefits and safety of copper citrate have been demonstrated and thus it should be permitted as a processing aid.
Food Technology Association of Victoria	The Committee supported the approval of copper citrate; however, considered that it was overly restrictive that copper citrate should only be used on a bentonite base as bentonite is already permitted as a processing aid in wine.
Environmental Health Unit, Queensland Health	Support approval of copper citrate, acknowledge that it raises no additional safety concerns, is technologically justified, Good Manufacturing Practice will ensure appropriate use of the processing aid and that there should be limited residues of copper in wine.
Winemakers' Federation of Australia	Copper citrate possesses a greater reactivity towards sulphides leading to wine with lower copper levels and could be a useful processing aid.
	Organisation of Wine and Vine (OIV) in late 2004 or early 2005.
Australian Food and Grocery Council	Supports approval of copper citrate as a processing aid in wine.
New Zealand Food safety Authority (NZFSA)	Based on the information in the Initial/Draft Assessment report, copper citrate offers advantages over copper sulphate.
	NFSA are unclear about which specification would apply if copper citrate were permitted as Food Chemical Codex lists a specification for cupric citrate. Questioned whether the drafting should use the name cupric citrate rather than copper citrate as cupric citrate is the permitted form in Infant Formula?
	FSANZ might consider whether an evaluation of the total amount of copper in wine (from all sources-grape handling, equipment, filter pads etc) in relation to the Provisional Tolerable Daily Intake (PTDI) should be provided in the Final Assessment.